

### **GAVI 6.0 'STRATEGIC COST ESTIMATE'**

AUDIT AND FINANCE COMMITTEE MEETING lan MacTavish, Finance Director and Chief Accounting Officer 30 May 2024, Virtual

### Context & Objectives: AFC review of Gavi 6.0 Strategic Cost Estimate

### Context

- Board-led process to develop Gavi 6.0 strategy over past 12 months
- Gavi Secretariat completed a strategic cost estimate of Gavi 6.0 strategy to inform the discussion
- As a result, Gavi 6.0 One Pager\* will be put forward for approval to June Board, supported by strategic narrative and indicative strategic cost estimate

- AFC to review and provide guidance on key assumptions and potential financial risks and opportunities which could impact delivery of Gavi 6.0 strategy
- Secretariat to provide update on source of funds status ahead of replenishment event
- Not in scope: (i) review of Gavi 6.0 strategic priorities (ii) financial impact of strategic choices not selected at April 2024 Board retreat (iii) replenishment ask to deliver the strategy

### **Next steps:**

- Feedback to Board (via AFC Chair briefing)
- Operationalisation of Gavi 6.0 strategy, including detailed 6.0 Financial Forecast reflecting outcome of replenishment (2025 May AFC)

Objectives of the AFC discussion

<sup>\* -</sup> see Annex for draft Gavi 6.0 "one pager"

### **Executive Summary**

- 1. Strategic cost estimate for 6.0 (while not a full forecast and budget) builds on the underlying vaccine demand forecast
- 2. This latest cost estimate of US\$ 11.9 billion (US\$ 11.8-12.0 billion) is based on the latest Board and PPC guidance on strategic trade-offs required to meet an **ambitious but realistic financial envelope for Gavi 6.0** 
  - **a. Funding envelope shares:** Includes US\$ 6.6 billion of vaccine costs, US\$ 2.6 billion of HSIS programmes, US\$ 1.1 billion of PEF (of which US\$ 0.9 billion PEF TA), US\$ 0.8 billion of special envelopes / other, and US\$ 0.8 billion of Opex (Secretariat and PEF).
  - b. **Efficiencies:** This includes additional efficiencies compared to those already included in the initial ambition articulated by the Board at the December 2023 Retreat. This includes further market shaping savings against the vaccine forecast (US\$ 0.3 billion), cash funding lever consolidation efficiencies (US\$ 0.3 billion), efficiencies in partner and Secretariat operations and other envelopes (US\$ 0.5 billion+)
  - **Trade-offs:** The strategic cost estimate incorporates trade-offs, including reductions against the initial ambition articulated by the Board at the December 2023 Retreat.
- 3. **Critical macro economic drivers**, including USD inflation of 2.1% p.a, have been taken into consideration. Specifically, the cost estimate assumes that inflation risks can be mitigated by market shaping activities and greater efficiency across funding envelopes.
- 4. There are number of **risks (and opportunities)** associated with the 6.0 strategy. These include (but are not limited to):
  - a. Transition risks: Co-financing and transition may be slower (or faster) than forecasted
  - b. Programmatic risks: Key cost drivers such as product or schedule switches may go faster or slower than expected
  - **c. Epidemiological, population and other risks** may differ from forecast (e.g. higher number of outbreaks)
- 5. The final cost of Gavi 6.0 will be driven by the resources mobilised through the **replenishment process** and a detailed forecasting will take place in H1 of 2025.



### Basis of Preparation: Existing programmes consistent with financial forecast process & higher level strategic assumptions

### **Programme** Scope

- In line with the guidance from the April 2024 Board retreat and from May PPC
- **Includes** programmes to be financed from the Gavi 6.0 replenishment cycle
- **Excludes** programmes with ring-fenced funding already secured (i.e. AMVA, DZF)

### **Vaccines**

- **Volumes** reflect country birth cohorts and coverage growth & wastage assumptions
- **Introductions:** Indicative country demand (factoring in targeting, pacing & country capacity)
- **Prices** fixed near term (1-3 years), then based on expected market dynamics & exchange rates
- Country Financing: reflects current eligibility and transition policy\* and country transition timing

### **HSIS Programmes**

- HSIS based on Gavi 5.0 level with additional Board trade-off choices plus 10% efficiency from funding lever consolidation
- **VIGs/Ops** based on vaccine programme assumptions (on introductions/ campaigns)

### **PEF**

- **PEF TA (PEF SFA, TCA, FS)** 6.0 funding linked to HSS; includes 10% efficiency
- **PEF programmes** to be further detailed in 6.0 operationalisation phase

### **Special Envelopes/FMRA**

- **ELTRACO** funding required to introduce enhanced model (includes vaccine and cash costs)
- MICs funding based on 5.0/5.1 level; FMRA funding based on 5.0/5.1 level with 33% efficiency

### **Secretariat** Opex

- Baseline is **OE assumptions endorsed by Board**
- Additional efficiency gains of US\$ 100 million based on April Board retreat guidance (across Alliance 'PEF/Secretariat' envelopes)

<sup>\* -</sup>changes to ELTRACO considered separately. See "special envelopes" slide

### Critical Underlying Assumptions: Context to inform overall costing

## 10% increase in vaccinated infants (DTP3)

Vaccine volumes are calculated on a country programme basis.

Across Gavi 54 countries = **10**% growth in vaccinated child populations

- 5% increase in birth cohort
- 5% increase in coverage
  - ~1 % Coverage Growth per year (capped at target by vaccine)
- DTP3 Coverage 2030: 87%

## Impact <u>8-9m</u> Deaths Averted

- Vaccine volumes -> coverage & number vaccinated -> health impact modeling
- Assumes HSIS/PEF sufficient to deliver vaccine programmes

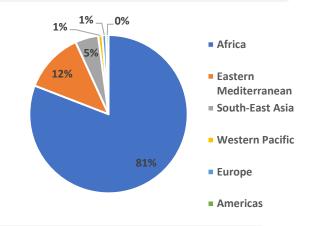
## 11% inflation eroding spending power of our investments

- US Inflation Forecast:
  - > 2021-2025: 24%
  - > 2026-2030: 11%
- While Gavi disburses in USD inflation impact likely to be higher in individual countries
- Country/market specific inflation assumptions used where available

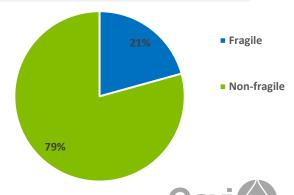
## Market shaping efficiencies built in our Vaccine forecasts

- Weighted avg price (WAP) -6% v inflation
- 40% price reductions on launch vaccines
- 9 new reductions on lowest price per presentation giving country opportunities to switch to lower price presentations

## 80% of our volume in Africa (vaccines\*)

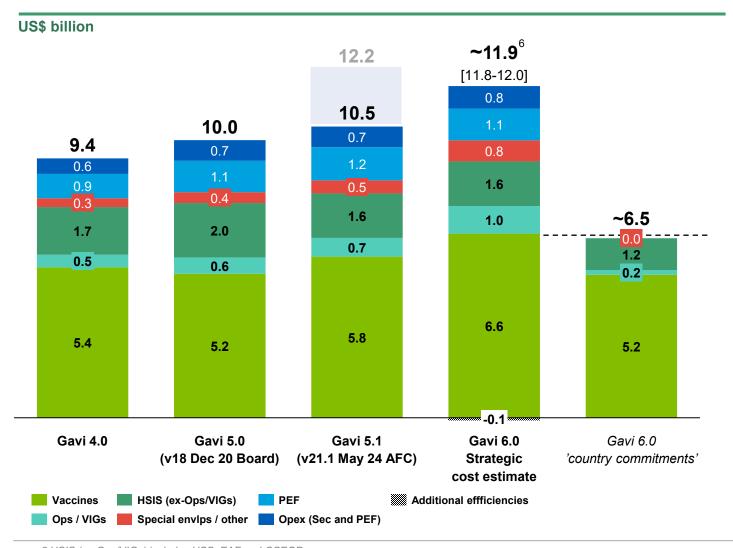


## 21% volume in Fragile countries (vaccines\*)



<sup>\*</sup> Country specific vaccine programmes (US\$ 6 billion), excluding stockpiles and efficiencies not yet allocated

## Overview: 6.0 Strategic Cost estimate of ~US\$ 11.8 billion of which US\$ 6.5 billion is 'committed to countries' (subject to funding being available)



#### **Overview**

- Gavi 6.0 strategic cost estimate of ~US\$ 11.9 billion (US\$ 11.8-12.0 billion) with growth driven by increasing vaccine support
  - More children (10%)
  - New programmes (e.g Malaria/ Cholera)
  - Partly offset by price efficiencies and countries transitioning out of Gavi support)
- Slightly above Gavi 5.1 forecast of US\$ 10.5 billion
- Slightly lower than post repurpose 5.1 forecast
   US\$ 12.2 billion
- Vaccine share stable at c 55% (c 70% when considering country financing)
- HSIS (ex Vigs/Ops) US\$ 1.6 billion is flat v 5.1 but 20% lower than 5.0 base with inflation further eroding spending power

### Gavi 6.0 commitment level (subject to funding)

 US\$ 6.5 billion of US\$ 11.8 billion cost-base is expected to be 'committed to countries' by end of Gavi 5.1

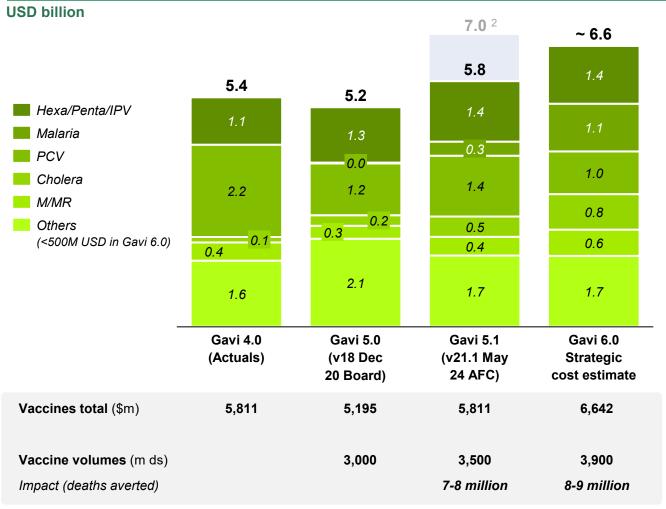


<sup>2</sup> HSIS (ex-Ops/VIGs) includes HSS, EAF and CCEOP

<sup>3</sup> PEF includes Targeted Country Assistance (TCA), Strategic Focus Areas (SFA), Foundational Support (FS) as well as Procurement Fees, Partnerships in Innovation and post-transition support (Gavi 5.1 only) 4 Special envelopes / other includes Middle Income Country support strategy and costs associated with Eligibility, Transition and Co-financing as well as FMRA, COVID-19 vaccine delivery costs, VIPS and CEPI 5 Opex includes Secretariat costs and PEF studies and evaluations | 6 \$11.9bn is net of \$100m additional efficiencies across partner cost and Opex (to be allocated)

# Vaccines: Increase in children vaccinated AND new vaccines offset by market shaping efficiencies and increase in country financing

Gavi 6.0: Strategic cost estimate and Gavi 5.1, 5.0, 4.0 comparatives



### **Key Assumptions**

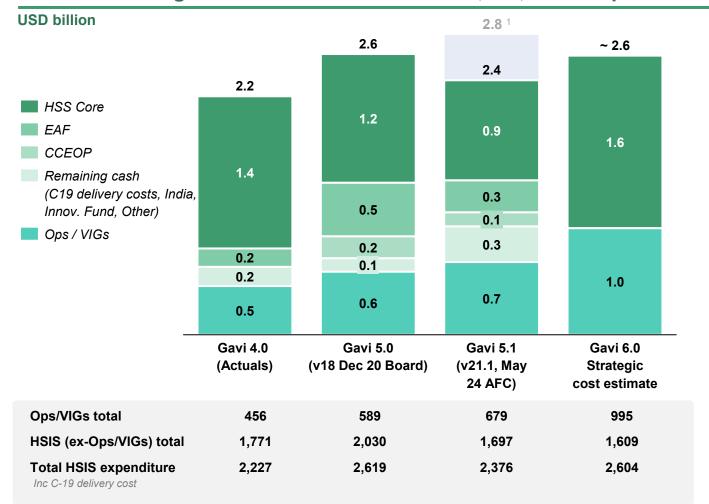
- Existing programme commitments (US\$ 5.2 billion) with increase birth cohort (5%) and coverage (5% DTP3)
- Forecasted introductions (incl. Malaria, Hexa, MMCV) and campaigns (incl. Cholera)
- Existing inflation beating market shaping & programme efficiencies (WAP -6% v inflation)
- Key forecast drivers
  - Increase in Country financing (US\$ 0.6 billion)
  - Vaccines paced, prioritized and targeted v underlying base country forecast (US\$ 0.7 billion)
  - Additional market shaping efficiency to be operationalised (US\$ 0.3 billion)

### **Key Risks**

- Co finance/ self transition slower (US\$ 0-0.6 billion)
- Targeted efficiencies not achieved (US\$ 0-0.3 billion)

# Cash Programmes (HSIS): Total cash support remains at 5.0 levels (inflation impact offset by efficiencies)

### Gavi 6.0: Strategic cost estimate and Gavi 5.1, 5.0, 4.0 comparatives



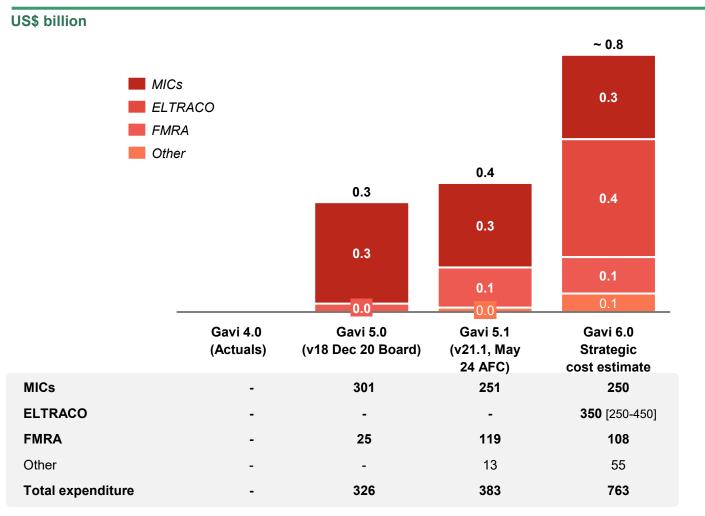
### **Key Assumptions**

- HSS support (Core + EAF + CCEOP) largely held to 5.0 level of support (pre-efficiencies)
- No additional funding for strengthening touchpoints for non infant age groups and PHC integration
- Ops/VIGS aligned with country vaccine demand forecast
- Includes a 10% efficiency gain from all cash programme funding lever consolidation

### **Key Risks**

- Cash programme funding lever consolidation efficiency not achieved (0-\$303m)
- 11% 6.0 inflation impacts ability of countries to deliver vaccines (vs. 5.0 level of support)

# Special Envelopes: Implications of ELTRACO model changes currently held in special envelope until approved & split agreed



### **Key Board Choices and Efficiencies (included)**

- Adoption of enhanced ELTRACO model, of which US\$ 295 million (range US\$ 195-395 million) Gavi funding of vaccine co-financing reductions/change of eligibility and US\$ 55 million additional cash support<sup>1</sup>
- Adoption of 6.0 MICs approach, with no additional funding for subset of Former- and Never- Gavieligible countries
- FMRA 33% efficiency on latest approved 5.1 forecast (noting final evaluation of level and risk appetite is in progress/ potential synergy with GF)

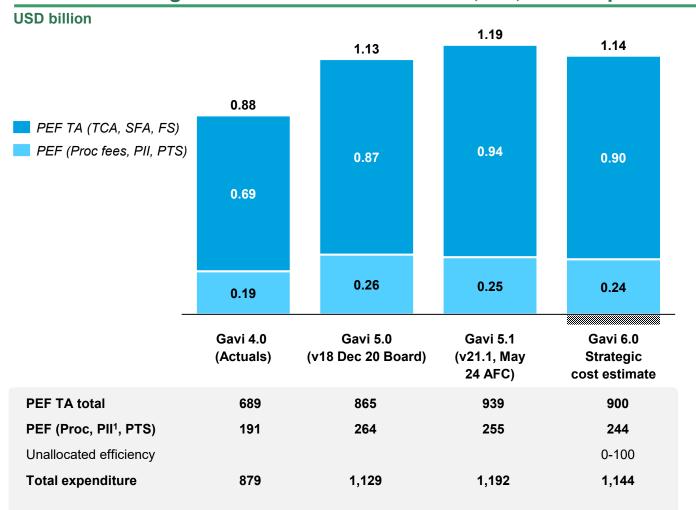
### **Key Risks / Opportunities**

- FMRA efficiencies not identified, final evaluation on envelope outstanding
- ELTRACO I Co-financing and Self-Financing model still subject to Board approval in Dec.
- ELTRACO II once policy is locked approval transitions can differ from projections

### Full Special Envelope and FMRA cost drivers, efficiencies, and risk breakdown provided in annex

# PEF: High level assumptions in line with HSS assumptions. Plans will be detailed in 6.0 operationalisation phase

### Gavi 6.0: Strategic cost estimate and Gavi 5.1, 5.0, 4.0 comparatives



### **Key Board Choices and Efficiencies (included)**

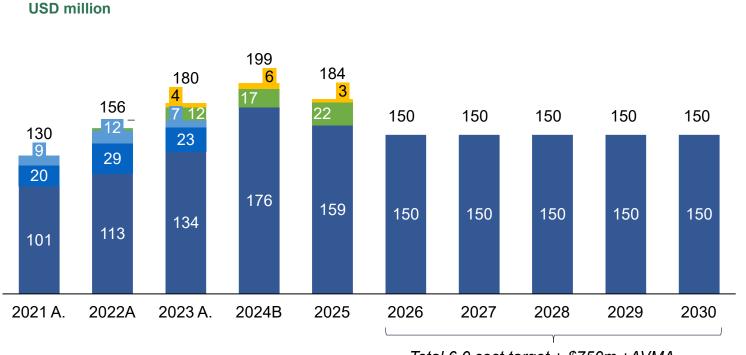
- Assumes similar proportion of HSS to PEF costs in 6.0
- Targeted 10% efficiency (\$100m USD) in PEF
- Additional targeted efficiencies across PEF and Opex of <u>US\$ 100 million not yet included</u> (part of 6.0 operationalisation process)

### **Key Risks**

- PEF TA efficiency not achieved (0-\$100m+)
- Projected inflation of 2.1% p.a. impacts ability of Alliance to support vaccine delivery
- PEF programmes to be further detailed in 6.0 operationalisation phase

# Secretariat Opex: Board OE savings target c30% reduction v 2024 with additional Board targeted 'Alliance' efficiency to be planned

### Gavi 6.0: Strategic cost estimate and Gavi 5.1 comparatives



Total 6.0 cost target + \$750m +AVMA
Phasing still tbc
Board retreat targeted an additional \$100m
efficiency between Opex and PEF tbc

PEF Opex (Studies and Evaluations) not shown

OE

Core Act./Bud.

AMC

• In 5.1, US\$ 89 million of PEF Opex forecasted and US\$ 67 million of PEF Opex assumed during 6.0

### **Key Board Choices and Efficiencies (included)**

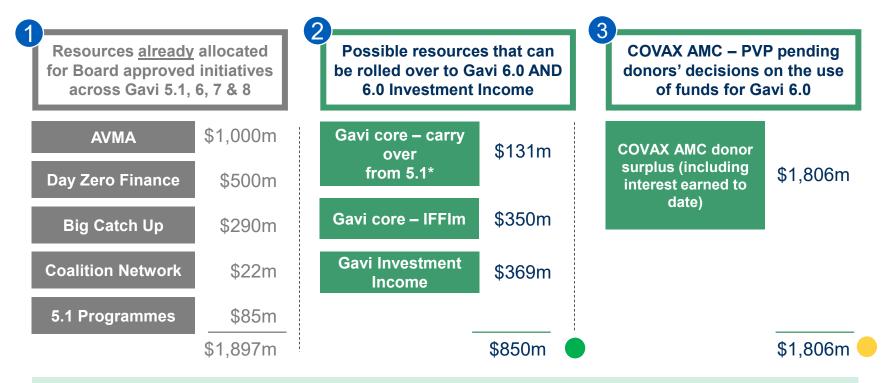
- Target efficiency 6.25% of overall expenditure (vs. current OE target of 6.5% and in line with Gavi 5.1 Opex ratio)
- Additional targeted efficiencies across PEF and Opex of US\$ 100 million, not yet included (ratio would fall below 6% if >US\$ 36 million efficiencies allocated to Secretariat)
- AVMA not included in 6.0 forecast as already funded & spend across 6.0, 7.0 and 8.0

### **Key Risks**

- Blended (CHF/USD) inflation of 1.75% p.a. impacts ability of Secretariat to deliver strategy
- Does not include any one-off initiatives for 6.0 (such as SAP in 4.0, Evolve/OE in 5.0)
- This requires full absorption of inflation by delivering a further US\$ 71 million efficiencies in Gavi 6.0 in addition to OE.



### Overview of Gavi's potential resources as at the End of 2025



- The Board has approved AVMA, DZF BCU programmes. Donor repurposing in progress ahead of announcements in June. Note some spend in 5.1, 6.0, 7.0, 8.0
- **Programmatic funding carry over from 5.1** AND **World Bank** IFFIm forecast for 6.0 (5.1 both numbers as per May AFC forecast). Investment income forecast as per new methodology
- US\$ 1.8 billion COVAX AMC funds as May AFC. Evaluation will allow donors to discuss the future of the instrument. **Donor** consultations ongoing to potentially transfer or use funds for 6.0 activities. with potential earmarking for some donors.
- 'Funding 'Risk and Ops' .Opportunities are all future receipts (not cash in bank), all are uncertain, currently COVAX earmarked and pending final decisions on use of funds.
- Most significant uncertainty remains repurposing of COVAX AMC funds

### 'Funding' Risks and Opportunities NOT in forecast due to uncertainty (including repurposing)

#### Opportunities for COVAX AMC, AVMA and DZF Risk

- 1. Future COVAX AMC interest (2024-25)
- 2. Future AVMA / DZF interest (2024-25)
- **Outstanding COVAX Donor pledges**
- Future Manufacturer/NFC receipts (2024-28)
- Lower C19 programme spend (2024-25)
- Holistic treasury investment review (2026-30)
- 7. IFFIm forecast (World Bank update ongoing tbc)

\$0-180m Market risk: donor decision use of funds Market risk; donor decision use of funds \$ 0-88m \$0-129m Donor decision on pledges Manufacturer unable to pay; donor use of funds \$0-400m \$0-100m Approved programme demand; donor use of funds \$0-373m Lower investment returns: donor use of funds World Bank forecast now US\$ 655m (under review) \$0-305m



Level of certainty: HIGH 
MEDIUM LOW

Overall risk is combination of risk of not materializing x risk of not being repurposed

### Gavi 6.0: Strategic Cost Estimate 'Financial Risks & Opportunities'

#### Resources **US\$** million

Gavi 6.0 resources subject to replenishment

### **Expenditures at 'risk' (many efficiency savings need** to be operationalised with partners & countries)

•	Co Finance/Transition lower or slower	0 - 600
		0 000

- Additional Market Shaping efficiencies not deliverable 0 300
- Risks in Underlying Programmes/Efficiency plans
  - Country **not** moving to lower cost vaccine 0 - 125presentations (lower weighted cost)
  - 0 150PCV 3 to 2 dose not approved/delayed
- Cash programmes
  - 0 303HSIS efficiency (funding lever consolidation)
- 0 200PEF /Sec efficiencies
- Inflation adjusted envelopes impact ability of Alliance 421 to deliver vaccines
- Accelerated TB launch (tbc) (will require fundraising)

### Risks of up to US\$ 2.1 billion

### **Opportunities (choices) / lower cost**

#### Resources

**US\$ million** 

Gavi 6.0 resources subject to replenishment

If risks materialise (e.g. efficiencies not delivered) expenditure choices will need to be made including reassessing the vaccine demand priorities agreed at the **Board retreat** 

Vaccine launches that could be further prioritised, targeted and paced include: Hexa (up to US\$ 230 million), Men A/MMCV (up to US\$ 330 million), Typhoid (up to US\$ 343 million), Measles (mostly campaigns up to US\$ 513 million), Cholera (mostly campaigns) (up to US\$ 295 million) and VIS 18/VIS24 up to US\$ 90 million.

Opportunities (Choices) of US\$ 1.8 billion



### **Guidance Requested from AFC**

The AFC is requested to review and provide guidance on the Gavi 6.0 strategic cost estimate, in particular, the underlying key assumptions and potential financial risks and opportunities which could impact delivery of Gavi 6.0 strategy





### **APPENDICES**

i) Key Financial Tables

### **Key milestones until launch of Gavi 6.0 in 2026**

### Gavi 6.0 approval

- May 6 Board call: Input on 6.0 'one-pager'
- May 16-17 PPC: Guidance on key technical 6.0 topics (ELTRACO/ MICs, Health Systems Strategy, climate change) & 6.0 operationalisation approach



- May 30 AFC: Review 6.0 indicative, strategic cost estimate
- June Board:
  - Approval of new 'one pager', supported by narrative, indicative cost estimate, 6.0 operationalisation approach
  - Guidance on ELTRACO/MICs, Health Systems Strategy
  - Decision on VIS 2024

**Drafting of Investment opportunity** 

June '24 Board

Inv. Opp. launch

### Gavi 6.0 operationalisation (pending PPC/Board guidance)

- Development of Gavi 6.0 theory of change and measurement framework (milestones until end 2025)
- Finalisation of key sub-strategies: Incl. Health Systems strategy, Fragile/ Humanitarian/ Conflict settings approach, Climate Change approach (second half of 2024 & first half of 2025)
- Updates of Gavi's programmatic policies: Hardwire the evolution of Gavi's support into its funding policies (second half of 2024)
- Evolution of the Alliance partnership approach: incl. enabling the Partner Engagement Framework (PEF), set up new partnerships at global and regional level, drive collaboration with other Global Health Funds (Lusaka Agenda) (2024-2025)
- Update of the Secretariat operating model (incl. through the Operational **Excellence agenda)**, e.g. update to vaccine and programme guidelines, reprogramming of cash support, EVOLVE implementation, integration of 6.0 shifts into other OE initiatives (2024-2025)
- Work closely linked to **detailed 6.0 financial forecasting** (first half of 2025)

**Public campaign** 

Dec. '24 Board

Replenishment

Dec. '25 Board

Resource Mobilisation

process

### **FX Rates, Interest Rates & Inflation**

### **FX Rates: Direct Contributions**

#### Methodology

- Gavi 5.1: FX SPOT rates (SAP/ Refinitiv) at 29 Feb 2024, unless hedged
- Gavi 6.0: Average of Bloomberg FORWARD FX rates, at 29 Feb 2024 (\*for DKK amount shown is for 2025)

#### **Yearly Rates**

Currency	Gavi 5.1	
AUD	N/A (fully hedged)	
CAD	N/A (fully hedged)	
CHF	1.1305	
DKK	0.1450	
EUR	1.0805	
GBP	1.2625	
NOK	0.0942	
SEK	0.0964	

	Gavi 6.0									
	2026	2027	2028	2029	2030	AVG*				
Ī	0.7300	0.7700	n/a	n/a	n/a	0.7500				
	0.7900	0.7800	0.7800	n/a	n/a	0.7833				
	1.1600	1.1400	1.1200	n/a	n/a	1.1400				
	n/a	n/a	n/a	n/a	n/a	0.1600				
	1.1500	1.1800	1.1700	n/a	n/a	1.1667				
	1.3500	1.3800	1.4000	n/a	n/a	1.3767				
	0.1100	0.1200	n/a	n/a	n/a	0.1150				
	0.1083	0.1130	n/a	n/a	n/a	0.1107				

### Interest Rates: Interest Income

#### Methodology

- 2024-25: Bloomberg avg forecast rates
- Q1-Q2 26: Bloomberg avg forecast rates
- Q3 26 Q4 27: continuous softened decline rate
- Y28 Y30: Interest 2.5% at equilibrium, 50bps above target inflation of 2%
- Apply to AVERAGE cash balances

#### **Yearly Rates**

Gavi 5.1				
2024	2025			
5.04%	3.70%			

		Gavi 6.0		
2026	2027	2028	2029	2030
3.05%	2.65%	2.50%	2.50%	2.50%

### **Inflation** (Expenditure Impact)

- Procurement-lead inflation: considered in market-specific vaccine price modelling
- Secretariat: forecast assumes increase of 1.75% 2.0% p.a.
- Other expenditure (HSIS / PEF): inflation may erode purchase power, to the extent not absorbed by efficiency gains

Gavi 5.1		
2021-2023	2024	2025
average	foreca	ast>
5.6%	2.9%	2.0%

Cuvi	<i>)</i> .0			
2026	2027	2028	2029	2030
0.40/	0.40/	0.40/	0.40/	0.40/

Gavi 60

**IMF US inflation fcast** 

|2.1% 2.1% 2.1% 2.1% 2.1%

Inflation over strategic period

24%



Summary 'Strategic Cost Estimate' 6.0 ~US\$ 11.9 billion v 5.7° 05-Annex D US\$ 10.5 billion 5.1 Core forecast as 7 May AFC (excluding C19,

CDS & BCU) Gavi 6.0 Change **Gavi 6.0 Strategic Cost Estimate** Gavi 5.1 forecast Gavi 5.1 Strategic cost (May 2023 AFC) US\$ million to Gavi 6.0 estimate Assured Resources (projected) 10,339 Allowance for Further Direct Contributions 300 **Qualifying Resources** 10.639 TBD \$10.6 bn Vaccine programmes 5.811 831 6,642 Ops / VIGs 679 316 995 HSIS programmes (ex Ops/VIGs) 1,603 1,609 (94)C-19 delivery costs HSIS inc C19 delivery costs 2,376 2,604 228 Special envelopes / other <sup>2</sup> 382 381 763 PFF<sup>3</sup> 1,192 (48)1,144 **Programmatic Expenditure** 9,761 1.391 11.152 Secretariat - OpEx 657 93 750 PEF - Operating Expenditure (22)89 67 **Operating Expenditure** 746 71 817 Additional efficiencies (PEF/Opex) (100)(100)**Total Expenditure** 1.362 11,869 10,508 \$10.5 bn \$11.9 bp Available for future investments 131 TBD

\$0.1 bn

### **Qualifying resources**

Assumed sufficient to deliver costed strategy

 No assumption made about specific Gavi 6.0 resource levels while replenishment is ongoing

### **Expenditure (US\$ ~11.9 billion)**

US\$ 1.2 billion increase v Gavi 5.1 if you exclude the 'exceptional' C19, CDS roll over and Big Catch Up

- Increased vaccine spend of US\$ 831 million
  - Increases driven by growth in the Malaria & Cholera programmes and Measles Rubella introductions.
- Ops & VIGs increase driven by introduction and campaign assumptions (with 10% efficiency)
- Cash based programmes reflects Board trade offs and 10% efficiency, noting overall lower Gavi 6.0 cash funding availability (incl. US\$ 1 billion CDS for 2021-2025) to countries vs. Gavi 5.0 funding
- PEF reduction from expected efficiency gains
- Special envelopes include MICs and ELTRACO, increase is driven by increase in ELTRACO
- Additional efficiencies of US\$ 100 million to be identified across PEF/Opex support costs



# Summary 'Strategic Cost Estimate': 6.0 ~US\$ 11.9 billion v 5.1 US\$ 12.2 billion 5.1 Core forecast (including C19, CDS & BCU)

Gavi 6.0 Costed Strategy US\$ million	Gavi 5.1 forecast (restated)*	Change Gavi 5.1 to Gavi 6.0	<b>Gavi 6.0</b> Strategic cost estimate
Assured Resources (projected)	12,004		
Allowance for Further Direct Contributions	300		
Qualifying Resources	12,304 \$12.3 bn		TBD
Vaccine programmes (inc C-19 in 2024/24)	6,993	(351)	6,642
Ops / VIGs	679	316	995
HSIS programmes (ex Ops/VIGs)	1,603	6	1,609
CDS (2024/25) and C-19 delivery costs	501	(501)	<u>-</u>
HSIS inc CDS & C19	2,783	(179)	2,604
Special envelopes / other <sup>2</sup>	383	380	763
PEF <sup>3</sup>	1,201	(57)	1,144
Programmatic Expenditure	11,360	(208)	11,152
Secretariat - OpEx	724	26	750
PEF - Operating Expenditure	89	(22)	67
Operating Expenditure	813	4	817
Additional efficiencies (PEF/Opex)		(100)	(100)
Total Expenditure	12,173	(304)	11,869
	\$12.2 bn		\$11.9 bn
Available for future investments	131		TBD
	\$0.1 bn		

### **Qualifying resources**

#### Assumed sufficient to deliver costed strategy

 No assumption made about specific Gavi 6.0 resource levels while replenishment is ongoing

### **Expenditure (US\$ ~11.9 billion)**

#### US\$ 0.3 billion decrease compared to Gavi 5.1

- Lower vaccine spend of US\$ 351 million
  - Increases driven by growth in the Malaria & Cholera programmes as well as campaigns supporting MR offset by country-finance evolution and C-19
- Ops & VIGs increase driven by introduction and campaign assumptions
- Cash based programmes reflects Board trade offs and 10% efficiency, noting overall lower Gavi 6.0 cash funding availability (note US\$ 1bn CDS for 2021-2025) to countries vs. Gavi5.0 funding
- PEF reduction from expected efficiency gains
- Other / special envelopes driven by MICs + increased ELTRACO support
- Additional efficiencies of US\$ 100 million to be identified across PEF/Opex support costs

<sup>\*</sup> Gavi 5.1 May AFC forecast restated to include ongoing Board-approved programmes (including C-19, CDS, Big Catch Up and Gavi 5.1 initial expenditure for AVMA and PPPR initiatives)

Gavi

<sup>9 1</sup> HSIS includes HSS, EAF, CCEOP, Ops / VIGs, CDS (2024/25) and COVID-19 vaccine delivery costs

<sup>2</sup> Special envelopes / other – includes Middle Income Country support strategy and costs associated with Eligibility, Transition and Co-financing as well as FMRA, VIPS and CEPI

<sup>3</sup> PEF includes Targeted Country Assistance (TCA), Strategic Focus Areas (SFA), Foundational Support (FS) as well as Procurement Fees, Partnerships in Innovation and post-transition support (Gavi 5.1 only)

### Vaccines | Breakdown by antigen 1/4

\$M, cashflow basis	<b>Gavi 5.1</b> v21.1, May AFC	Binding commitments	Gavi 6.0 Costed Strategy
PCV	1,437	998	1,013
Pentavalent	516	313	313
IPV	888	693	693
Rota	548	387	393
Hexavalent	26	124	504
Reduction: Hexa/Penta/IPV	0	0	(150)
Established programs	3,415	2,516	2,767

#### **Assumptions**

- Countries transitioning out from Gavi support (\$294M)
- 18 countries switch 3-dose to 2-dose schedule from 2026 (\$123M)
- Introductions in last 2 remaining countries (DPRK, Comoros)
- Weighted average price stable as prices by presentation are fixed by tender until 2030. Switch to lower priced products (NGA, UGA, GHA) offset by price increase

UPSIDE (LOWER COST): Broader faster switch

#### DOWNSIDE (RISK):

- Slower switch from 3-dose to 2-dose (delayed approval/ operationalization)
- In a baseline scenario a 2-dose schedule assumed based on an upcoming SAGE recommendation (Oct 2024) with rapid country adoption. Risk of increased costs if these do not materialize
- No new introductions in 6.0
- 24 countries switching to Hexa (lower volumes) \$107M
- Countries transitioning out from Gavi support (\$126M)
- Weighted average price increasing by +8%; No new introductions

UPSIDE / DOWNSIDE (RISK): Mainly linked to larger /slower roll out of Hexa

No new introductions in 6.0, but considering switches to Hexa

- New introductions (4 countries)
- Countries transitioning out from Gavi support (\$146M)
- Price decrease mainly driven by switch to Rotarix's blow-fill-seal presentation
- Some countries switched out of Rotarix during 5.0 which adds a dose in the schedule, increasing volumes

UPSIDE /DOWNSIDE: Mainly linked to switch uncertainties to blow-fill-seal presentation (+30 countries impacted)

Includes a saving of ~\$150M (range: \$100M to \$150M) from slowing the switch to Hexa following Board steer and revised design of programme is in progress, to reflect the minimum viable programme - to be updated during May.. Note the magnitude of the Hexa slowdown will impact the Penta and IPV costs.

### Vaccines | Breakdown by antigen 2/4

\$M, cashflow basis	<b>Gavi 5.1</b> v21.1, May AFC <b>c</b>	Binding commitments	Gavi 6.0 Costed Strategy	Assumptions
HPV	506	155	232	<ul> <li>Gavi 5.0 revitalizationn in 2024-2025 with catch-up of missed cohorts and missed girls.</li> <li>Gavi 6.0: Assume continuation of HPV programme support w/ HPV2 and HPV4 – HPV9 tbd</li> <li>6.0 cost is mainly driven by the demand for the routine programme as the MAC support is expected to significantly reduce, i.e., most of the launches are expected to take place by 2025.</li> <li>DOWNSIDE (RISK):</li> <li>Supply issues in 5.0 could delay revitalisations into 6.0 (increase cost)</li> <li>Assumed countries that are still on 2 dose by end 2025, switch to 1 dose early in 6.0</li> <li>UPSIDE: could occur if countries switch to 1 dose earlier than forecasted</li> </ul>
Malaria	334	1,237	1,127	Includes efficiency -\$200M (under refinement)  Excludes low transmission areas – \$600M reduction.  Baseline scenario already limits scope and excludes low transmission areas  70% of countries in Africa approved for initial introduction in 5.1, remaining intros and scale up in moderate to high transmission areas  Nigeria (~25% of global demand) currently analyzing planned vaccine introduction approach and financing.
Strategic Priorities	840	1,392	1,359	
RSV			26	Launch in Gavi 6.0 with cross functional team assumptions driving forecast
HepB Birth Dose	2	7	18	<b>DOWNSIDE (RISK):</b> There is a possibility that CTC qualified presentations come to market which will increase coverage assumptions since countries can then more easily reach out-of-facility births.
DTP Booster	1	5	6	
Rabies PEP	1		27	Most countries introducing in Gavi 6.0 with cross functional team assumptions driving forecast
VIS 2018	5	12	77	

#### Classified as Internal

### Vaccines | Breakdown by antigen 3/4

\$M, cashflow basis	<b>Gavi 5.1</b> v21.1, May AFC	Binding commitments C	Gavi 6.0 Costed Strategy	Assumptions
Yellow Fever	451	294	317	<ul> <li>Remaining high risk countries completing mass campaigns in 6.0.</li> <li>DOWNSIDE (RISK)</li> <li>Potential additional cost if approved support on catch up interventions to reduce immunity gaps (~\$100M)</li> </ul>
MenA	76	28	128	<ul> <li>Cost linked to MMCV program. If MMCV reduced (low scenario), cost of MenA increases.</li> <li>DOWNSIDE (RISK)</li> <li>Delays in routine introduction increase cost of associated catch up campaigns (additional cohorts to cover)</li> </ul>
MMCV	112	32	262	Includes MMCV repacing trade-off • Sub-national targeting for the Nigeria campaign • Intros in Chad and Ghana shifted to Gavi 7.0
Typhoid	221	52	394	<ul> <li>Volume driven New launches (15 new introductions - 30 launches - in 6.0 e.g. DRC, NGA, ETH)</li> <li>Increase in co financing (\$53M). (6-18%)</li> <li>Pre-trade-off, includes 15 new introductions</li> </ul>
MMR	443	108	621	<ul> <li>Continue to support launch of MR program (with catch-up) in continue funding follow-up campaigns:</li> <li>Cost increase driven by 2 big MR intros in 6.0 (Ethiopia, DRC);</li> <li>Countries transition from measles to pricier MR;</li> <li>Countries switching from 1-dose to 2-dose routine</li> <li>Potential financial Implication from upcoming SAGE recommendations regarding RCV introduction and expanded age group for m/mr SIAs</li> </ul>
OCV	359	300	595	Driven primarily by volume thanks to improved supply availability allowing more preventive campaigns in 6.0 vs 5.0.
JE		1	31	Most countries introducing in Gavi 6.0 with cross functional team assumptions driving forecast
Stockpiles / others	262	367	454	Increase in 6.0 driven by expected increased outbreaks, shifts in supply availability with higher OCV stockpile
Programs w/ campaign	1,924	1,181	2,802	

#### Notes:

<sup>-</sup> OCV does not include OCV stockpiles (included in Stockpiles row)

Doc 05 - Annex D

#### Classified as Internal

### **Vaccines | Breakdown by antigen 4/4**

\$M, cashflow basis	Gavi 5.1 B v21.1, May AFC com		Gavi 6.0 red Strategy	Assumptions
Мрох			24	Vaccine cross functional team assumptions driving forecast
Dengue			7	Vaccine cross functional team assumptions driving forecast
GBS				GBS costs not included in 6.0 given likely longer timelines if P4 implementation studies are needed
HepE			1	
Tuberculosis				TB costs not included in 6.0 due to high uncertainty as to whether the vaccine will be available in 6.0
Shigella				Shigella: only available after Gavi 6.0
Covid-19				Assumes no support for C19 for 6.0
VIS 2024	0	0	32	
India 5.0 strategy	53	73	0	
All other <sup>4</sup>	30	0	26	
Others	83	73	26	
Target vaccine efficiencies			(300)	Assumes \$300M efficiency possible. Of which \$200M targeted efficiencies pre-Board retreat and \$100M additional as per Board request during the retreat.
Pace selected programme	es		(100)	Assumes an additional \$100M of vaccine repacing not yet allocated to antigens following Board steer at its April retreat
Financial adjustments	(456)	(12)	(21)	
Total Vaccine Cost	5,811	5,163	6,642	

#### Notes:

<sup>-</sup> HepE and Mpox are stockpile vaccines as well as part of VIS24. They have been included in VIS24 only to avoid double counting but could also be included in the "stockpiles" number.

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#### Gavi 4.0 - Gavi 6.0

lion, cash-flow basis	<b>Gavi 4.0</b> Actual (2016-2020)	Gavi 5.0 v18 forecast (Dec 20 Board)	forecast V21.1 forecast V21.1 forecast		Gavi 6.0 Strategic cost estimate (Apr 24 Board)	
Vaccine expenditure	5,428	5,195	5,811	6,993	6,642	
Ops / VIGs	455	589	679	679	995	
HSS Core	1,419	1,200	933	933		
HSS India / Innov. Fund	_	-	173	173		
EAF	-	500	298	298		
CCEOP	172	205	131	131		
CDS (2024/25)				407		
COVID 19 delivery costs	51	70	94	94		
Other	128	55	66	66		
IS + CDS / C19 (ex-Ops/VIGs)	1,770	2,030	1,696	2,103	1,609	
MICs	-	301	251	251	250	
ELTRACO					350	
Other	267	-	13	13	55	
Special envelopes / other costs	267	301	264	264	655	
PEF TA (TCA, SFA, FS)	689	865	939	948	900	
PEF (Proc fees, PII, PTS)	191	264	253	253	244	
PEF Total	880	1,129	1,192	1,201	1,144	
SEC Opex	493	648	657	724	750	
PEF Opex (studies & evaluations)	68	102	89	89	67	
Opex Total	560	749	746	813	817	
FMRA	-	25	119	119	108	
Total support expenditure	1,440	1,903	2,057	2,133	2,069	
Additional efficiencies (PEF / Opex)					(100)	
Total Expenditure	9,360	10,018	10,508	12,173	11,869	

### **Key assumptions**

#### HSIS:

- Gavi 6.0 cash funding availability to countries is significantly lower than Gavi
   5.0 approved cash support (2.0 to 1.6bn)
- For countries impact will be larger considering full impact of CDS with additional reduction of US\$ 1 billion CDS (that led to lower HSS disbursements due to capacity and prioritisation in countries)
- Note 5.1 restated includes US\$ 407 million
   CDS (2024-2025 portion) and US\$ 94 million
   COVID19 Delivery cost from core resources.
- 6.0 strategic cost estimate reflects Board trade off decisions and includes a 10% efficiency target - dependent on funding lever consolidation (HSS, EAF and CCEOP).

### VIGs/Ops cost:

 Aligned with and dependent on Board guidance on introduction & campaign phasing



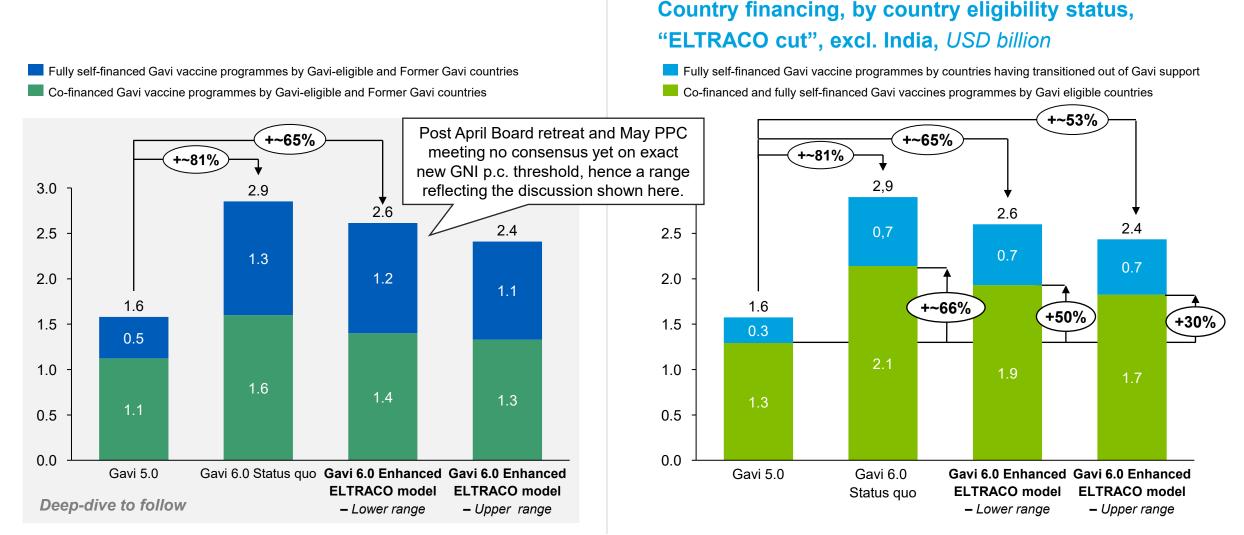


### **APPENDICES**

ii) Key Assumptions Details

- Gavi's eligibility, transition and co-financing model (ELTRACO) has worked well so far to drive financial and programmatic sustainability
- However, the model is facing challenges driven by a deteriorating macro-economic outlook, rapidly increasing country financing levels, limited programmatic readiness for transition on the part of a subset of countries and growing inequities in access to immunisation
- The Board requested Gavi's ELTRACO model to be enhanced to mitigate risks of unsustainable transition, and of countries defaulting on their financing obligations in Gavi 6.0
- As part of the enhanced ELTRACO model, six shifts are considered to slow down the increase in country financing and foster successful transition in 6.0.
- Post April Board retreat and May PPC meeting, there is as yet no consensus on the exact updated GNI p.c. threshold, with some Board and PPC members expressing comfort with a US\$ 2,300 GNI p.c. and other advocating for US\$ 2,500 GNI p.c., and on whether to revise co-financing rules for formerly fully self-financed programmes for a subset of countries, .
- Strategic Cost Estimate assumes the mid point of the range US\$ 2.5 billion total country financing and a total ELTRACO adjustment of 350 million (US\$ 295 million + US\$ 55 million cash support) v current policy (shown in Special Envelopes breakout)

## Country's financing of vaccines can be defined by programme or country eligibility status

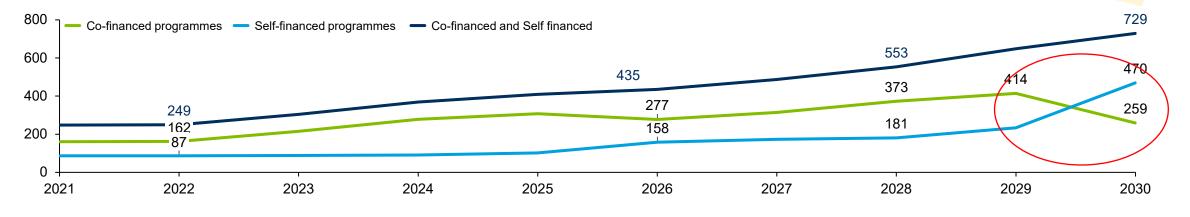


Note: Eligibility threshold is updated to 2'300 GNI p.c. for the lower end of the range of the Enhanced ELTRACO model; vs. 2'500 GNI p.c. including a revision of the co-financing rule for fully self-financed programmes for countries regaining eligibility or re-entering the preparatory transition phase (for the upper end of the range of the Enhanced ELTRACO model). To be discussed by June Board and concretised during Funding Policy Review. Numbers might not sum due to rounding

## Country financing increases in 6.0 for all sources significantly reduced by Board and PPC guidance to enhance the ELTRACO model

Overview of evolution of country financing per financing source in the absence of policy change, 2021-2030, *US \$Mn* 

Nigeria, Ghana, CIV, Bangladesh to transition out of Gavi support by 2030 under status quo



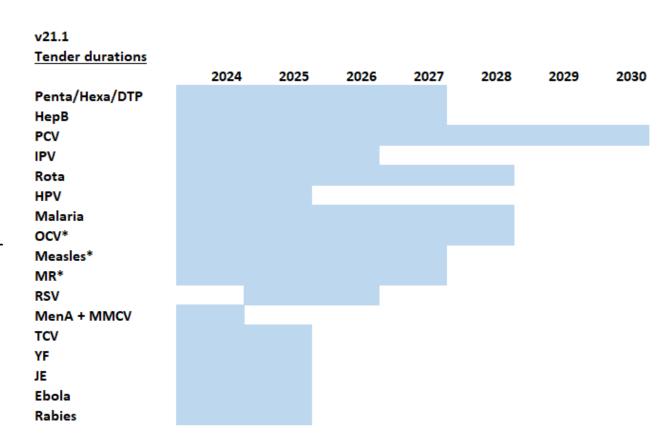
Financing source	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	Gavi 5.0	Gavi 6.0 (no policy change)	Gavi 6.0 Enhanced ELTRACO model – Lower range	Gavi 6.0 Enhanced model ELTRACO – Higher range
Co-financed programmes	161	162	216	278	307	277	314	373	414	259	1124	1637	1400	1300
Self-financed programmes	87	87	89	91	102	158	173	181	234	470	456	1215	1200	1100
Co financed and self- financed programmes	248	249	304	369	409	435	487	553	648	729	1580	2852	2600	2400

— High-level estimates —

PPC/Board requested Gavi's ELTRACO model to be significantly enhanced to mitigate risks of unsustainable transition, and of countries defaulting on their financing obligations. The enhanced ELTRACO model will slow down the increase in country financing for Gavi eligible countries in 6.0, the total reduction depending on the level set for the updated eligibility threshold (2'300 vs. 2'500 GNI p.c.) and decision to revise co-financing rules for self-financed programmes

### Gavi 6.0 'Strategic cost estimate' vaccine price assumptions

- Prices projection informed by existing Unicef tender and agreement prices, as well as assumptions on market dynamics, inflation, and exchange rates
- Within tender period: prices are based on agreements between Unicef and suppliers and can include price increase clauses & tiered volume discounts (that can change)
- After tender period: Price projections beyond tender period are based on Market Shaping assumptions.
   Price assumptions consider inflation and market dynamics.
- Vaccine prices denominated in € (Sanofi, GSK..)
   updated as per latest FX rate projections
- WAP are influenced by product choice assumptions that Gavi (and Co Financing policy) influences (decision with country)



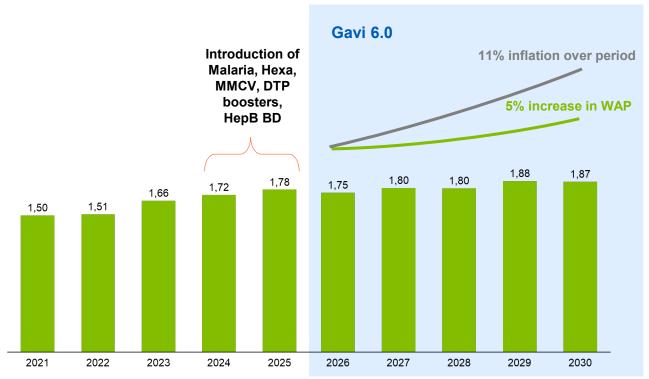
#### Notes:

- PCV-10 GSK is only until 2028
- OCV, Measles and MR\* New tender about to be finalized in 2024

# Market shaping | Forecast incorporates accumulated market shaping efficiencies<sup>2</sup>; weighted average price per dose stable

### Weighted Average Price Per Dose – full portfolio (USD)

% change in WAP significantly below inflation (2025 baseline)



Excludes India. 2021-2023 actuals are estimated from the UNICEF SD MOU reports. Projected WAP derived for Gavi supported programmes only, i.e. excludes projected transitioned programmes. Cost in PY – v21.1. Does not include stockpiles, Covid-19, BCU, Rabies, RSV, VIS2024, and financial adjustments.

Overall portfolio weighted average **price per dose will remain relatively stable (max +5%),** despite increasing share of more expensive vaccine programmes and **below forecasted USD inflation of approx. 11%** (2.1% pa)<sup>1</sup>



Market shaping-driven 40% reduction in the weighted average price per dose for new programmes over 6.03 – see following slide

Further decreases in the lowest available price expected for 9 vaccine presentations during 6.0. New ELTRACO model will increase country price sensitivity - could lead to broader adoption of lowest price presentations

<sup>30</sup> 



### **APPENDICES**

iii) Resource opportunity assumptions

### Opportunities for COVAX AMC, AVMA, DZF, IFFIm: Drivers of **Uncertainty**

Opportunity	Range	Drivers of Uncertainty
Future COVAX AMC interest (2024-25)	\$0 - \$180m	Dependent on market conditions, AMC balances, and donor repurposing
Future AVMA / DZF interest (2024-25)	\$0 - \$88m	Dependent on market conditions, AVMA/DZF balances, permitted use (Gavi 6.0 vs AVMA/DZF programme only), & donor repurposing
Outstanding COVAX Donor pledges	\$0 - \$129m	Dependent on donors fulfilling pledge & grant payments, & donor repurposing
Future Manufacturer/NFC receipts (2024-28)	\$0 - \$400m	Dependent on Novavax settlement repaying Gavi until 2029 under a going concern risk (per Novavax 2023 10K Annual Rpt); No Fault Compensation scheme not maxed out by claims by mid 2027; & donor repurposing
Lower C19 programme spend (2024-25)	\$0 - \$100m	Dependent on C19 supply/demand, procurement pricing, & donor repurposing
Holistic treasury investment review (2026-30)	\$0 - \$373m	Dependent on market conditions, AVMA/DZF balances, permitted use (Gavi 6.0 vs AVMA/DZF programme only), & donor repurposing
IFFIm forecast (World Bank update ongoing tbc)	\$0 - \$305m	Dependent on market conditions, World Bank analysis (tbd)

