Annex A: Financial Forecast Additional Info

1. Gavi 5.1 Consolidated Forecast restatement (prior forecast v22, Dec Board)

As the forecast is now prepared on a consolidated basis (consistent with the basis of preparation used for the reporting of quarterly actual financial performance), the table below provides visibility to the Board on the restated v22 financial forecast (Dec 2024 Board) used as the comparative in financial tables for this v22.1 forecast update.

Figure 1: Consolidated Gavi 5.1 v22 forecast including programmes funded from repurposing

		а	b	С				d			е
Gavi 5.1 2021-25 \$M cashflow basis		v22 forecast as-presented Dec 24 Board	Repurposed COVAX AMC funding	v22 forecast including repurposing	COVAX AMC funded programmes C19 BCU CDS AVMA PPPR/DZF Other				v22 forecast Consolidated View		
S	Direct contributions IFFIm Proceeds Interest & investment income	7,443 2,265 583		7,443 2,265 583							7,443 2,265 583
Š	Total Inflows	10,291	0	10,291	0	0	0	0	0	0	10,291
Inflows	Cash & investment reserve Repurposed funds Allowance for future contributions	300	818	221 818 300	385	290	1,458	10	57	105	221 3,123 300
	Qualifying Resources	10,811	818	11,629	385	290	1,458	10	57	105	13,935
	Routine Campaign Outbreak Other (BCU, Portfolio adj)	4,298 1,719 489 (586)	709	4,298 1,719 489 123	356	269					4,654 1,719 489 392
	Vaccine procurement	5,920	709	6,629	356	269	0	0	0	0	7,254
Outflows	Immunisation support (Ops/VIGs/PSG) HSIS PEF CDS	667 1,569 1,289 91	75 34	667 1,644 1,323 91		21	1,435				667 1,644 1,344 1,526
	Other cash programmes	442		442			,	10	57		509
	Cash disbursement	4,059	108	4,167	0	21	1,435	10	57	0	5,690
	Opex	673	0	673	29		23			105	830
	Total Expenditure	10,651	818	11,469	385	290	1,458	10	57	105	13,774
Net available funds		160	0	160	0	0	0	0	0	0	160

Note: Opex reflects the cost of Secretariat for the strategic period funded by Gavi 5.1 and COVAX AMC. PEF Studies & Evaluations is now presented with other PEF programmes.

Further explanation of restatement columns:

- a) **As presented in December 2024:** Gavi 5.1 Financial Forecast (excluding any repurposed funding) approved by the Board in December 2024.
- b) **COVAX AMC funding:** Funding from COVAX AMC repurposed funds to support ongoing Gavi 5.1 programmes (in line with donor intentions) as approved by the Board in December 2024. Excludes any repurposed funding for specific ring-fenced Board approved programmes.
- c) **Including repurposed:** Total expenditure for Gavi 5.1 continuing programmes including COVAX AMC repurposed funds.
- d) **COVAX AMC funded programmes:** Ongoing Gavi programmes funded by COVAX AMC funds approved by the Board for specific time or USD

- envelope. For those programmes (e.g. AVMA) which continue across strategic periods, the amounts included in the restatement relate only to the Gavi 5.1 forecast (to ensure matching of repurposed funds and expenses). Given the continuous nature of the CDS programme and the Secretariat across the strategic period, the total costs for the programmes and functions funded by COVAX AMC is included in the restatement.
- e) **Consolidated:** total Gavi 5.1 financial forecast approved by the Board in December 2024 including programmes funded from COVAX AMC repurposed funding as detailed above.

3. Gavi 5.1 v22.1 forecast: Additional Expenditure Detail

- 3.1 With the enhancements to actuals and forecast reporting being implemented through the 2025/26 reporting cycles, additional forecast details are now provided to the AFC through standard automated tables (refer to 12-13 May 2025 AFC meeting book: Doc 04 Financial Forecast for Gavi 5.1 (2021-2025).
- 3.2 In addition, granular details of Gavi expenditure for the 2021–2025 period which are not yet accessible in the standard automated tables (e.g. Figure 3 annual expenditure for each programme) continue to be explained in the Figures and explanatory commentary below until the corresponding automated tables are accessible.
- 3.3 In line with the principles agreed to automate and standardise financial forecast information including consistent use of reporting dimensions, certain vaccine antigen forecasts relating to stockpiles (e.g. cholera, typhoid stockpiles) and cofinancing waivers which were previously presented within other vaccines are now embedded in the relevant vaccine antigen forecast. The MICs programme forecast relates to programmatic activity with operating expenditure embedded within Opex. In addition, there may be some immaterial roundings -/+ US\$ 1- 2 million on certain programmes compared with previously reported forecasts.

Figure 2: Gavi 5.1 consolidated financial statement

Gavi 5.1 2021-25		Prior fcast		Change in	forecast	Change	New fcast	
\$M cashflow basis		v22 Dec 24	Core	Mkt shape	C19/CDS	CEPI	in fcast	v22.1 July 25
	Direct contributions	7,443	(11)				(11)	7,433
	IFFIm Proceeds	2,265	` ,			44	`44	2,309
	Interest & investment income	583	55				55	638
Inflows	Total Inflows	10,291	44	0	0	44	88	10,379
	Cash & investment reserve	221					0	221
=	Repurposed funds	3,123			(149)		(149)	2,974
	Allowance for future contributions	300	(300)				(300)	0
	Qualifying Resources	13,935	(255)	0	(149)	44	(361)	13,574
	Routine	4,654	86		(115)		(29)	4,624
	Campaign	1,719	(203)				(203)	1,516
	Outbreak	489	130	33			163	652
	Other (BCU, Portfolio adj)	392	(326)				(326)	66
	Vaccine procurement	7,254	(313)	33	(115)	0	(395)	6,859
Outflows	Immunisation support (Ops/VIGs/PSG)	667	116				116	783
9	HSIS	1,644	(54)				(54)	1,591
Ĕ	PEF	1,344	(29)				(29)	1,315
O	CDS	1,526	(2)		(34)		(36)	1,490
	Other cash programmes	509	(23)			44	20	529
	Cash disbursement	5,690	7	0	(34)	44	17	5,707
	Opex	830	(8)				(8)	822
	Total Expenditure	13,774	(314)	33	(149)	44	(386)	13,388
	Net available funds	160	58	(33)	0	0	25	185
	_							
	COVAX - change in PVP	0			149	0	149	149
	Total available funds (inc COVAX)	160	58	(33)	149	0	174	334

3.4 Qualifying Resources: US\$ 361 million lower

- a) Investment Income Overall, investment income is US\$ 55 million higher than the prior forecast driven by both actual and forecast returns from the Long-Term Investment Portfolio (LTIP) (US\$ 21 million) and higher interest rates and higher cash balances on the short-term portfolio (US\$ 34 million). Given the prudent approach to forecasting LTIP returns, combined with the stable investment portfolio, the Secretariat does not expect significant risk to future investment income due to the current instability in investment markets.
- b) **Repurposed funds** are US\$ 149 million lower, reflecting the reduction in COVID-19 and CDS expenditure in line with country demand (and with these funds being returned to the Pandemic Vaccine Pool (PVP)).
- c) The Allowance for Future Direct Contributions of US\$ 300 million in the prior forecast has been removed, in line with the risk outlined in the prior forecast in this area.

- d) **Direct contributions** Direct contributions have decreased by US\$ 11 million including an adverse FX variance of US\$ 10 million for unhedged contributions.
- e) **IFFIm proceeds** have increased by US\$ 44 million, driven by the pass-through funding from the Coalition for Epidemic Preparedness Innovations (CEPI), which is reflected as a corresponding increase in expenditure.
- 3.5 Overall, Gavi 5.1 expenditure is decreasing by US\$ 386 million versus the prior forecast, driven primarily by decreases in vaccine expenditure.

The total **vaccine expenditure** is US\$ 395 million below the prior forecast driven principally, with key changes set out below:

- a) Routine vaccine procurement forecast is US\$ 29 million lower driven by the decrease in the C-19 forecast from lower demand offset by market shaping transactions
- b) Preventive campaign vaccine procurement forecast is US\$ 203 million lower, principally from the expectation that preventive campaigns assumptions have decreased due to an increase in volumes for outbreaks given the high number of outbreaks in recent years for cholera partly offset by US\$ 124 million higher Measles/MR campaign costs driven primarily by the advancement of Nigeria's catch-up campaign (Phase 2), Pakistan's follow up campaign and DRC's catch-up campaign, following country demand, to minimise the increased outbreak risk after post-pandemic drops in coverage.
- c) Outbreak reactive campaign vaccine procurement forecast is US\$ 163 million higher, principally from the forecast assumption outlined above that the high demand for cholera volume to support outbreaks results in transfer of cholera volume previously forecast as preventative campaigns to outbreaks.

Note: the categorisation of certain vaccine antigens in the forecast and actuals can differ. An activity might be planned as a preventative activity but then switched to an outbreak activity if there is an outbreak and the stock needs to be reassigned at short notice. In other cases, the vaccine is forecast at a 'global' level and then only allocated to a country based on 'need'.

d) Other vaccine procurement forecast is US\$ 326 million lower driven by the inclusion of a US\$ 159 million risk adjustment to reflect the risk of disbursement delays in 2025 given the impact of the global health funding context on country programme capacity delivery and the crystallisation of the US\$ 162 million funding into the Vaccine figures for new launches, which was included in the prior forecast (v22.0).

Cash Disbursements overall are US\$ 17 million above prior forecast, with key drivers of change as follows:

- e) **Immunisation support** (campaign operational costs, vaccine introduction grants and product switch grants) are US\$ 116 million above prior forecast driven by campaign timing moving disbursements earlier into 2025 (with disbursements in 2025 also including some campaigns expected to take place in Q1 or Q2 2026) and after reflecting a central execution risk adjustment of US\$ 55 million reflecting the global health funding context.
- f) **HSIS expenditure** (comprising Health System Strengthening, Equity Accelerator Fund and CCEOP) is US\$ 54 million below the prior forecast, with later than expected disbursements for HSS and EAF for High Impact countries based on expectations of slower programme implementation due to global health capacity expectations as well as the impact of 6-month target for in-country cash balances.
- g) The **Partners Engagement Framework** (PEF) forecast is US\$ 29 million lower than the prior forecast, with lower demand for Strategic Focus Areas (SFA) support and lower expenditure on PEF Studies & Evaluations (previously reported at part of Opex, under 'PEF Opex') due to later than expected commissioning of new studies.
- h) **COVID delivery support** (CDS) is lower than prior forecast by US\$ 34 million, with lower actual disbursements in 2024 (largely driven by country cash balances) not fully offset by increases to the 2025 forecast.
- i) Secretariat Operating Expenditure is US\$ 8 million lower than prior forecast as US\$ 6 million of the US\$ 14 million underspend in 2024 is approved to be carried forward to the 2025 Opex budget as it relates to project phasing. The forecast excludes any financial impact from the secretariat organisational review.

Figure 3: Projected expenditure to meet demand: 2021-2025 (v22.1, by year)

US\$ million, cash-flow basis	v22.1 Forecast July 2025 Board						
	2021 actual	2022 actual	2023 actual	2024 actual	2025 forecast	Total Gavi 5.1	
Forecast Expenditure	US\$m	US\$m	US\$m	US\$m	US\$m	US\$m	
Pneumo (incl. AMC)	305	324	223	316	317	1,485	
IPV	214	156	152	174	168	865	
Rota	225	81	72	90	111	579	
Penta HPV	101 75	117 39	105 150	109 110	109 237	542 611	
Cholera	42	57	91	172	101	463	
Yellow Fever	83	104	82	136	110	515	
Measles / Measles-Rubella Ma laria	43 3	86 32	114 23	93 53	318 264	654 376	
Typhoid	26	20	(1)	103	52	201	
MMCV	-	-	-	-	55	55	
Men A	32	31	17	41	11	132	
Hexavalent	-	-	-	-	9	9	
C19 programme	-	-	-	192	49	241	
Big Catch Up (vaccine element)	-	-	-	180	85	265	
Ebola	-	(0)	(2)	16	18	33	
JEV	0	1	0	0	14	15	
TD, Rabies PEB, FED	(0)	0	2	1	13	16	
Other vaccines (ISD, Zero Dose, VIS, Pre-Payments) Portfolio adjustment	31	(65)	(10)	-	4 (159)	(39) (159)	
Vaccine programmes Total	1,181	984	1,020	1,788	1,886	6,859	
Campaign operational costs	125	102	117	94	296	733	
Vaccine introduction grants	7	8	8	16	32	71	
Product switch grants Execution Risk Adjustment	9	5	5	3	10 (55)	33 (55)	
Immunisation support	141	115	131	113	283	783	
Health systems strengthening	176	156	250	253	304	1,140	
Equity Accelerator Funding	-	8	79	110	125	322	
CCEOP programmes	30	15	3	28	52	129	
HSIS programmes Total	207	180	332	391	481	1,591	
PEF (TCA, SFA, FS)	139	144	147	232	280	942	
Targeted Country Assistance	82	86	67	127	161	522	
Strategic Focus Areas	18	15	29	43	62	166	
Foundational Support PEF (other)	<i>39</i> 60	43 52	51 58	<i>63</i> 86	58 116	254 3 72	
Procurement fees	29	30	31	30	33	152	
Partnerships in Innovation	19	14	10	40	48	132	
Post transition support	3	1	0	1	2	7	
Studies & evaluations PPPR - Coalition Network	9	8	16	12 3	28 5	74 7	
Total PEF	199	197	205	318	396	1,315	
Middle Income Countries	-	2	120	51	82	255	
Fiduciary risk assurance costs & Fin. Mgmt.	13	17	28	30	35	123	
CDS (inc core-funded C19 delivery costs)	365	472	287	174	191	1,489	
African Vaccine Manufacturing Accelerator	-	-	-	-	0	0	
PPPR - Day Zero Fund	-	-	-	-	50	50	
Big Catch Up (cash support)	-	-	0	14	11	25	
Vaccine Innovation Prioritization Strategy	0	2	2	1	1	5	
Other (CEPI, Diagnostics, Measles Outbreak, OSI)	(11)	10	13	51	8	72	
Other / special envelopes	367	502	450	321	379	2,019	
Programmatic Expenditure	2,095	1,978	2,137	2,932	3,425	12,566	
Secretariat - OpEx	108	143	175	189	205	822	
Total Expenditure	2,204	2,121	2,312	3,121	3,631	13,388	

- 4. COVAX AMC Financial Forecast Additional Detail (including ongoing approved programmes)
- 4.1 The legacy COVAX programme continues to recover credits and refunds from manufacturers and partners. COVAX AMC donors have progressed in repurposing resources to Board-approved programmes. All programmes are expected to be fully funded.

Figure 4: COVAX AMC Financial Forecast

US\$ million, cash-flow basis	COVAX AMC / C-19 (2020-2025)						
	Prior Forecast (v22) Dec 2024 Board	Change upon updating estimates	New Forecast (v22.1) July 2025 Board				
Qualifying Resources	13,175	50	13,225				
			\$13.2 bn				
COVAX Vaccine Programme	6,821	(55)	6,766				
COVAX CDS Expenditure	1,458	(34)	1,424				
C19 Programme 2024-25	385	(115)	270				
Expenditure before repurposing	8,664	(204)	8,460				
Programmes funded from repurposing							
AVMA	1,176	-	1,176				
PPPR Day Zero First Response Fund	549	(50)	499				
PPPR Coalition Network	25	-	25				
Big Catch up	298	-	298				
Gavi Core Programmes	742	50	792				
Gavi 6.0 Market Shaping	75	(7)	68				
Sub total repurposing	2,865	(7)	2,858				
Total Expenditure	11,529	(211)	11,318				
Dose sharing ancillary	333	-	333				
Pandemic Vaccine Pool	1,313	261	1,574				
Interest Income	_	-	-				
COVAX AMC Balance	1,646	261	1,907				
	\$1.6 bn		\$1.9 bn				

a) **Qualifying Resources** have increased by US\$ 50 million from donor contributions. 2024-2025 actual and forecast interest income earned on COVAX AMC balances are captured in the Consolidated Gavi 5.1 Financial Forecast per the December 2024 Gavi Board decision.

- b) **Forecast Expenditure** is US\$ 11.3 billion in total, of which US\$ 8.5 billion is for COVAX 2020-2023 (including C-19 and CDS extending into 2024- 2025), and US\$ 2.9 billion is for Board-approved programmes funded from repurposing.
- c) Expenditure before repurposing has decreased by US\$ 204 million compared to the prior forecast. US\$ 115 million of the decrease is due to lower demand for the COVID-19 programme. CDS is lower than prior forecast by US\$ 34 million, with lower actual disbursements in 2024 (largely driven by country cash balances) not fully offset by increases to the 2025 forecast. In addition, there is a US\$ 55 million decrease in the COVAX vaccine programme from partner and manufacturer credits and refunds. There is no change to COVAX Operating Expenditure.
- d) Repurposing expenditure has decreased by US\$ 7 million, as the Gavi 6.0 Market Shaping commitment was lower than forecast due to the final negotiation. There is also a net zero impact from the reduction of US\$ 50 million from the Day Zero First Response Fund and increase to Gavi Core Programmes reflecting the 2024 drawdown for mpox response. Mpox costs are included in the Gavi 5.1 Consolidated Financial Forecast.

COVAX AMC balance forecast was US\$ 1.6 billion at the December 2024 Board meeting (including US\$ 1.3 billion for the PVP and US\$ 0.3 billion dose sharing ancillary) and has increased to US\$ 1.9 billion (including US\$ 1.6 billion for the PVP and US\$ 0.3 billion dose sharing ancillary) after reflecting the changes outlined above in resources, expenditure and repurposing (funded from reallocation of donor share of PVP and Dose Sharing Ancillary).