

COUNTRY DELIVERY: NIGERIA, PAPUA NEW GUINEA AND VENEZUELA

BOARD MEETING

Thabani Maphosa

3-4 December 2025, Geneva, Switzerland

Nigeria recommended to sunset bespoke strategy and re-enter into preparatory transition phase through full application of ELTRACO from 1 January 2026

Proposed option, supported by PPC members in May 2025

	Option 1: Status quo: Maintain existing bespoke strategy until it concludes	Option 2: Hybrid ELTRACO: Maintain cash envelope under bespoke strategy until it concludes; apply vaccines support as per revised ELTRACO rules from 2026	Option 3: Full ELTRACO: Sunset bespoke strategy and apply ELTRACO rules from 2026	Option 4: Continue with revision of bespoke strategy with tailored cash and vaccine envelope
A Vaccination goals and Programmatic priorities	Maintain strategy goals and priorities until 2028; then potentially revert	Align goals based on FPP priorities	Align goals based on FPP priorities	Strategic goals and targets would be revised
B Resourcing (Cash)	Maintain current HSS envelope until 2028, then potentially apply Gavi 6.0 cash allocation	Maintain current HSS envelope until 2028, then apply Gavi 6.0 cash allocation	Apply Gavi 6.0 consolidated cash and TCA allocation	Tailored envelope ¹
B Resourcing (Vaccines)	Maintain AT status until 2028, ELTRACO could apply thereafter	Apply updated ELTRACO shifts as of 2026	Apply updated ELTRACO shifts as of 2026	Tailored envelope ¹
C Monitoring & Accountability	Maintain Strategy monitoring tools until 2028 and revised Accountability Framework	Apply Gavi monitoring tools including revised AF	Apply Gavi monitoring tools including revised AF	Revise Strategy monitoring tools and adopt revised Accountability Framework
Benefits	Least costly option for Gavi	Financial relief for Nigeria	Strategy streamlined into Gavi policy	Investments optimised towards RI
Risks	High risk of not meeting zero-dose targets due to high cost	Revisit cash envelope in 2027 under grant reform agenda	Limited availability of Gavi resources	Perpetuate bespoke strategies

PNG recommended to have a phased sunsetting of the bespoke strategy, through a hybrid ELTRACO policy application starting as of 1 January 2026

Proposed option, supported by PPC members in May 2025

	Option 1: Status quo: Maintain existing bespoke strategy until it concludes	Option 2: Hybrid ELTRACO: Maintain cash envelope under bespoke strategy until it concludes; apply vaccines support as per revised ELTRACO rules from 2026	Option 3: Full ELTRACO: Sunset bespoke strategy and apply ELTRACO rules from 2026	Option 4: Continue with revision of bespoke strategy with tailored cash and vaccine envelope
A Vaccination goals and Programmatic priorities	Maintain strategy goals and priorities until 2028; then potentially revise	Maintain existing targets defined under FPP	Align goals based on FPP priorities	Strategic goals and targets would be revised
B Resourcing (Cash)	Maintain current HSS envelope until 2028, then potentially apply Gavi 6.0 cash allocation	Maintain current HSS and TCA envelope until 2027 then apply Gavi 6.0 cash allocation	Apply Gavi 6.0 consolidated cash and TCA allocation	Tailored envelope ¹
B Resourcing (Vaccines)	Maintain AT status until 2028, ELTRACO could apply thereafter	Apply updated ELTRACO shifts as of 2026	Apply updated ELTRACO shifts as of 2026	Tailored envelope ¹
C Monitoring & Accountability	Maintain Strategy monitoring tools until 2028 and revised Accountability Framework	No change to the current AF under FPP	No change to the current AF under FPP	Revise Strategy monitoring tools and adopt revised AF
Benefits	Least costly option	Aligned with PNG's NIS and National Health Plan	None due to reputational risk	Investments optimised towards RI
Risks	High risk of backsliding; unable to introduce new vaccines	Limited availability of Gavi resources	High reputational risk to reverse Board decision	Perpetuate bespoke strategies

Venezuela's eligibility for Gavi support

- **No World Bank income classification since 2014**, preventing confirmation of low-middle-income (LMIC) status
- June 2022 Board approved eligibility under Gavi's 5.0 Middle-Income Country approach
- 6.0 analysis (UN, IMF data):
 - 2023 GNI p.c. = US\$ 4,214 (within 2025 LMIC threshold)
 - Expected GDP decline in 2025: -4%
 - Continued signs of severe fragility
 - Poverty: 83% (2023) and 73% (2024)
- **Coverage improved across all antigens through US\$ 28 million of Gavi fragility support, but still below pre-pandemic levels** – DTP3 at 62% (2024) vs. 64% (2019).
- Per PPC request, the Secretariat engaged with the World Bank, which confirmed that preliminary analyses indicate Venezuela is within the LMIC threshold.

Recommendation

The Gavi Alliance Programme and Policy Committee **recommended** to the Gavi Alliance Board that it:

- a) **Approve** that Nigeria sunsets its bespoke strategy on 31 December 2025 and returns to the preparatory transition phase from 01 January 2026, in full alignment with the ELTRACO policy;
- b) **Approve** that Papua New Guinea has a phased sunsetting of its bespoke strategy whereby on 01 January 2026 it will be recognised as a Small Island Developing State (SIDS) which partly will apply for its vaccine portfolio, however, it will maintain its current cash allocation to the initial end date of the bespoke strategy 31 December 2027. This grandfathering arrangement is a blend of the bespoke strategy and the new classification (SIDS), hereby termed the hybrid ELTRACO policy application;
- c) **Approve** that the Gavi Secretariat leverages the WHO EPI review and the Gavi programmatic and financial audit instead of an external review of PNG's strategy; and
- d) **Approve** Venezuela as eligible to receive Gavi support under the Catalytic Phase.

Thank you