

Annual Progress Report 2007

Submitted by

The Government of

	BHUTAN	
Date of submission _		

Deadline for submission 15 May 2008

(to be accompanied with Excel sheet as prescribed)

Please return a signed copy of the document to: GAVI Alliance Secretariat; c/o UNICEF, Palais des Nations, 1211 Geneva 10, Switzerland.

Enquiries to: Dr Raj Kumar, <u>rajkumar@gavialliance.org</u> or representatives of a GAVI partner agency. All documents and attachments must be in English or French, preferably in electronic form. These can be shared with GAVI partners, collaborators and general public.

This report reports on activities in 2007 and specifies requests for January – December 2009

Signatures Page for ISS, INS and NVS

Signatures Page for ISS, INS and NVS

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Ministry of Health:	Good National Happiness Commission:
Title:Secretary	Title: Secretary
Signature: fulu	Signature: Whiley
Date: Min/stry of Health	Date: 1.3.0.5
Thimphu: Bhutan	, 0

We, the undersigned members of the Inter-Agency Co-ordinating Committee endorse this report, including the attached excelsheet. Signature of endorsement of this document does not imply any financial (or legal) commitment on the part of the partner agency or individual.

Financial accountability forms an integral part of GAVI Alliance monitoring of reporting of country performance. It is based on the regular government audit requirements as detailed in the Banking form.

The ICC Members confirm that the funds received from the GAVI Funding Entity have been audited and accounted for according to standard government or partner requirements.

Name/Title	Agency/Organisation	Signature	Date
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Annual Progress Report 2007

Signatures Page for HSS

For the Government of			
Ministry of Health:	Ministr	y of Finance:	
Title:	Title:		
Signature:	Signatu	re:	
Date:	Date:		
Strengthening Programme. Signatu financial (or legal) commitment on the Financial accountability forms an integration country performance. It is based or detailed in the Banking form.	re of endorsement of he part of the partner tegral part of GAVI A	this document does agency or individual	not imply any . reporting of
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Text boxes supplied in this report are meant only to be used as guides. Please feel free to add text beyond the space provided.

1. Report on progress made during 2007

1.1 <u>Immunization Services Support (ISS)</u>

Are the funds received for ISS on-budget (reflected in Ministry of Health and Ministry of Finance budget): Yes/No

If yes, please explain in detail how it is reflected as MoH budget in the box below.

If not, explain why not and whether there is an intention to get them on-budget in the near future?

Not applicable as Bhutan did not receive any ISS for the year 2007.

1.1.1 Management of ISS Funds

Please describe the mechanism for management of ISS funds, including the role of the Inter-Agency Co-ordinating Committee (ICC).

Please report on any problems that have been encountered involving the use of those funds, such as delay in availability for programme use.

Not applicable		
Trot applicable		

1.1.2 Use of Immunization Services Support

In 2007, the following major areas of activities have been funded with the GAVI Alliance Immunization Services Support contribi
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Funds received during 2007	
Remaining funds (carry over) from 2006	
Balance to be carried over to 2008	

Table 1: Use of funds during 2007*

A no o of Image unique is a	Total amount in		AMOUNT OF I	FUNDS	
Area of Immunization Services Support	Total amount in US \$		PUBLIC SECTOR		PRIVATE
Services Support	03 \$	Central	Region/State/Province	District	SECTOR & Other
Vaccines					
Injection supplies					
Personnel					
Transportation					
Maintenance and overheads					
Training					
IEC / social mobilization					
Outreach					
Supervision					
Monitoring and evaluation					
Epidemiological surveillance					
Vehicles					
Cold chain equipment					
Other (specify)					
Total:					
Remaining funds for next					
year:					

^{*}If no information is available because of block grants, please indicate under 'other'.

<u>Please attach the minutes of the ICC meeting(s) when the allocation and utilization of funds were discussed.</u>

Please report on major activities conducted to strengthen immunization, as well as problems encountered in relation to implementing your multi-year plan.

Not applicable
1.1.3 Immunization Data Quality Audit (DQA)
Next* DQA scheduled for
*If no DQA has been passed, when will the DQA be conducted? *If the DQA has been passed, the next DQA will be in the 5th year after the passed DQA *If no DQA has been conducted, when will the first DQA be conducted?
What were the major recommendations of the DQA?
Not applicable
Has a plan of action to improve the reporting system based on the recommendations from the DQA been prepared?
YES NO
If yes, please report on the degree of its implementation and attach the plan.
Not applicable
Please highlight in which ICC meeting the plan of action for the DQA was discussed and endorsed by the ICC.
Please report on studies conducted regarding EPI issues during 2007 (for example, coverage surveys).
Not applicable
1.1.4. ICC meetings
How many times did the ICC meet in 2007? Please attach all minutes. Are any Civil Society Organizations members of the ICC and if yes, which ones?

1.2. GAVI Alliance New & Under-used Vaccines Support (NVS)

1.2.1. Receipt of new and under-used vaccines during 2007

When was the new and under-used vaccine introduced? Please include change in doses per vial and change in presentation, (e.g. DTP + HepB mono to DTP-HepB) and dates shipment were received in 2006.

Vaccine	Vials size	Doses	Date of Introduction	Date shipment received (2007)
DTP-HepB	2	14500	2003	Jan 2007
DTP-HepB	2	14500	2003	June 2007

Please report on any problems encountere
--

There was no problem on vaccine shipment and transport.

1.2.2. Major activities

Please outline major activities that have been or will be undertaken, in relation to, introduction, phasing-in, service strengthening, etc. and report on problems encountered.

- -Vaccine wastage and cold chain equipment assessment conducted (report attached)
- -Following, Training of Trainers on revised EPI manual conducted. Through UNICEF support, external facilitator was recruited to train four district medical doctors, one EPI technician, one institute tutor, one district health officer and two MCH incharges as ToT to build in-house facilitators.
- -First batch of 15 MCH incharges of hospitals and Basic health units were trained by the above ToTs with focus on vaccine forecasting ,wastage monitoring and preventive maintenance of cold chain equipment, surveillance.

1.2.3.	Use of GAV	/I funding entit	y support :	for t	he introd	luction o	f the new	vaccine
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These funds were received on:Not applicable
Please report on the proportion of introduction grant used, activities undertaken, and problems encountered such as delay in availability of funds for programme use.
Not applicable
1.2.4. Effective Vaccine Store Management/Vaccine Management Assessment
The last Effective Vaccine Store Management (EVSM)/Vaccine Management Assessment (VMA) was conducted in(No EVSM was conducted in 2007)
Please summarize the major recommendations from the EVSM/VMA
Not applicable

Was an action plan prepared following the EVSM/VMA: Yes/No

If so, please summarize main activities under the EVSM plan and the activities to address the recommendations.

Not applicable	
The next EVSM/VMA* will be conducted in:	

^{*}All countries will need to conduct an EVSM/VMA in the second year of new vaccine support approved under GAVI Phase 2.

1.3 Injection Safety

1.3.1 Receipt of injection safety support

Received in cash/kind: No injection safety support received in 2007

Please report on receipt of injection safety support provided by the GAVI Alliance during 2007 (add rows as applicable).

Injection Safety Material	Quantity	Date received

Please report on any problems encountered.

Not applicable

1.3.2. Progress of transition plan for safe injections and management of sharps waste.

If support has ended, please report how injection safety supplies are funded.

Injection safety supplies are being funded by other done agencies and RGoB.

As of now the injection safety supplies are being met through JICA/JCV support. Drug Vaccines and equipment division has started procuring safety boxes and syringe needle destroyers through government support and will continue to do so in the future.

Please report how sharps waste is being disposed of.

Standard protocol for disposal of sharps exists in "Guideline for infection control and Health Care waste management in health facilities, 3rd Edition 2006 developed by Department of Medical Services, Ministry of Health, Thimphu, Bhutan. Safety boxes are supplied to all the health facilities and also to the out reach clinics. Usually from the outreach clinics, the sharp wastes are collected in the safety boxes are brought back to basic health unit or to the hospitals where they are burned and in some case incinerated. Due to lack of space, burial is not a common practice.

Please report problems encountered during the implementation of the transitional plan for safe injection and sharps waste.

No, major problems encountered.

1.3.3. Statement on use of GAVI Alliance injection safety support in 2007 (if received in the form of a cash contribution)

The following major areas of activities have been funded (specify the amount) with the GAVI Alliance injection safety support in the past year:

No cash contribution received in 2007 for injection safety support.

Vaccine Co-financing, Immunization Financing and Financial Sustainability

Table 2.1: Overall Expenditures and Financing for Immunization

The purpose of Table 2.1 is to help GAVI understand broad trends in immunization programme expenditures and financing flows. In place of Table 2.1 an updated cMYP, updated for the reporting year would be sufficient.

	2007	2007	2008	2009
	Actual	Planned	Planned	Planned
Expenditures by Category				
Vaccines	155561	211317	217752	217424
Injection supplies	38810	11054	13875	11521
Cold Chain equipment	6330	29061	21398	12513
Operational costs		20929	86532	506801
Other (please specify))cotton, immunization cards, etc)				
Financing by Source				
Government (incl. WB loans)		1239324		
GAVI Fund	92800	157040	166696	158361
UNICEF	49500	13962	14954	15702
WHO		21680	23220	
Other (please specify) JICA/JCV-UNICEF	102717	105154	10000	10000
Total Expenditure		843838	867413	834204
Total Financing				
Total Funding Gaps			52363	

Please describe trends in immunization expenditures and financing for the reporting year, such as differences between planned versus actual expenditures, financing and gaps. Give details on the reasons for the reported trends and describe the financial sustainability prospects for the immunization program over the coming three years; whether the funding gaps are manageable, a challenge, or alarming. If either of the latter two, explain what strategies are being pursued to address the gaps and what are the sources of the gaps —growing expenditures in certain budget lines, loss of sources of funding, a combination...

There was notable increase in the immunization cost for the year 2007 due to increase in travel allowance. It is expected that over the years there will be slight increase in the cost especially during the year of introduction of new vaccines. The major sources of "probable" funding are GAVI and UNICEF (cMYP), along with other development partners, although the funding from UNICEF is on annual basis. Bhutan Health Trust Fund remains an important source for vaccine procurement, however, advocacy on partner support needs to continue till the BHTF matures to gain financial self sustainability. Royal government of Bhutan will be the secured source for immunization. Other option of dealing with fund risks are by accelerating the potential improvements in programme efficiency – reduction in wastage rate and exploring various additional funding sources such as development loans. Although possibility of reducing the open vial wastage is low due to small target population, larger vial size, nature and frequency of sessions conducted, efforts to reduce unopened vial wastage (due to expiry and freezing) are being carried out through continued training of the health in charges and through periodic wastage monitoring.

Table 2.2: Country Co-Financing (in US\$)

Table 2.2 is designed to help understand country level co-financing of GAVI awarded vaccines. If your country has been awarded more than one new vaccine please complete a separate table for each new vaccine being co-financed.

For 1st GAVI awarded vaccine. Please specify which vaccine (ex: DTP-HepB)	2007	2007	2008	2009
DTP-HepB	Actual	Planned	Planned	Planned
Co-financing amount (in US\$ per dose)				
Government	0	0	0	0.23
Other sources (GAVI)	3.2	3.2	3.2	2.97
Total Co-Financing (US\$ per dose)	3.2	3.2	3.2	3.2

Please describe and explain the past and future trends in co-financing levels for the 1st GAVI awarded vaccine.

Co-financing for new vaccine will start from 2008 onwards and Bhutan Health Trust Fund will be the source to meet the cofinancing for co-financing. The government of Bhutan remains the major contributor to immunization with 63 percent of total expenditure.

With the application to GAVI for introduction and co-financing the vaccine from 2009–2013 GAVI funds are considered as secure. The Royal Government of Bhutan is committed to the EPI program and will provide secure funds to finance the personal costs. And with the Bhutan Health Trust Fund to be operational from 2009, no gap of funding is expected.

For detailed analysis of future resource requirement and program financing and gaps, please refer page 15-25 of cMYP (2007-2008)

For 2 nd GAVI awarded vaccine. Please specify which vaccine (ex: DTP-HepB)	2007	2007	2008	2009
	Actual	Planned	Planned	Planned
Co-financing amount (in US\$ per dose)				
Government				
Other sources (please specify)				
Total Co-Financing (US\$ per dose)				

Please	describe	and	explain	the	past	and	future	trends	in	co-financing	levels	for	the	2 nd	GAVI
awarde	d vaccine														

Table 2.3: Country Co-Financing (in US\$)

The purpose of Table 2.3 is to understand the country-level processes related to integration of cofinancing requirements into national planning and budgeting.

Q. 1: What mechanisms are currently used by vaccines?	by the Ministry of Heal	th in your country for	procuring EPI
	Tick for Yes	List Relevant Vaccines	Sources of Funds
Government Procurement- International Competitive Bidding			
Government Procurement- Other	J	HepB, Anti rabies Vaccines	Government
UNICEF	J	BCG, DT, OPV,DTP- HepB,TT,DT	GAVI and JICA
PAHO Revolving Fund		·	
Donations			
Other (specify)			

Q. 2: How have the proposed payment so No co-financing for the year 2007	hedules and actual sched	ules differed in the reporting year?
Schedule of Co-Financing Payments	Proposed Payment Schedule	Date of Actual Payments Made in 2007
	(month/year)	(day/month)
1st Awarded Vaccine (specify)		
2nd Awarded Vaccine (specify)		·
3rd Awarded Vaccine (specify)		

Q. 3: Have the co-financing requirements been incorporated into the following national planning and budgeting systems?			
	Enter Yes or N/A if not applicable		
Budget line item for vaccine purchasing	Yes		
National health sector plan	Yes		
National health budget	Yes		
Medium-term expenditure framework	N/A		
SWAp	N/A		
cMYP Cost & Financing Analysis	Yes		
Annual immunization plan	Yes		
Other			

Q. 4: What factors have slowed and/or hindered mobilization of resources for vaccine co-financing?					
1. Slow fund accumulation of fund for Bhutan Health Trust fund					
2. NVI proposal had to be re-applied					
3.					
4.					
5.					

3. Request for new and under-used vaccines for year 2009

Section 3 is related to the request for new and under-used vaccines and injection safety for 2009.

3.1. Up-dated immunization targets

Confirm/update basic data approved with country application: figures are expected to be consistent with those reported in the WHO/UNICEF Joint Reporting Forms. Any changes and/or discrepancies **MUST** be justified in the space provided. Targets for future years **MUST** be provided.

Please provide justification on changes to baseline, targets, wastage rate, vaccine presentation, etc. from the previously approved plan, and on reported figures which differ from those reported in the WHO/UNICEF Joint Reporting Form in the space provided below.	7

Table 5: Update of immunization achievements and annual targets. Provide figures as reported in the JRF in 2007 and projections from 2008 onwards.

Number of	Achievements and targets									
Number of	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
DENOMINATORS										
Births	14641	13344	15697	17432	19404	19656	19912	20171	20433	20699
Infants' deaths	40/1000 live birth									
Surviving infants	14055	128010	15069	16735	18628	18869	19116	19364	19616	19871
Infants vaccinated till 2007 (JRF) / to be vaccinated in 2008 and beyond with 1 st dose of DTP (DTP1)*	13778	12338	14466	16066	17883	18303	18737	18977	19224	19474
Infants vaccinated till 2007 (JRF) / to be vaccinated in 2008 and beyond with 3 rd dose of DTP (DTP3)*	13400	12674	14316	15898	17697	18020	18256	18589	18831	19076
NEW VACCINES **										
Infants vaccinated till 2007 (JRF) / to be vaccinated in 2008 and beyond with 1 st dose of DTP (DTP1)*(DTP-HepB)	13778	12338	14466	16066	17883	18303	18737	18977	19224	19474
Infants vaccinated till 2007 (JRF) / to be vaccinated in 2008 and beyond with 3 rd dose ofDTP-HepB (new vaccine)	13400	12674	14316	15898	17697	18020	18256	18589	18831	19076
Wastage rate till 2007 and plan for 2008 beyond***DTP-HepB (new vaccine)	2.5	1.43	1.43	1.11	1.11	1.11	1.11	1.11	1.11	1.11
INJECTION SAFETY****										
Pregnant women vaccinated / to be vaccinated with TT	895	2921	14049	14398	14586					
Infants vaccinated / to be vaccinated with BCG	13484	12514	15383	17083	19016	19263	19514	197868	20024	20285
Infants vaccinated / to be vaccinated with Measles (1st dose)	12777	12674	14316	15898	17697	18020	18256	18589	18831	19076

^{*} Indicate actual number of children vaccinated in past years and updated targets (with either DTP alone or combined)
** Use 3 rows (as indicated under the heading **NEW VACCINES**) for every new vaccine introduced

^{***} Indicate actual wastage rate obtained in past years

^{****} Insert any row as necessary

3.2 Confirmed/Revised request for new vaccine (to be shared with UNICEF Supply Division) for 2009

In case you are changing the presentation of the vaccine, or increasing your request; please indicate below if UNICEF Supply Division has assured the availability of the new quantity/presentation of supply.

For the year 2009, Bhutan is applying for pentavalent vaccine and the preferred dose is single dose or two dose vial.

In case the pentavalent application gets delayed, the current two dose tetravalent shall be continued..

Please provide the Excel sheet for calculating vaccine request duly completed

Remarks

- <u>Phasing:</u> Please adjust estimates of target number of children to receive new vaccines, if a phased introduction is intended. If targets for hep B3 and Hib3 differ from DTP3, explanation of the difference should be provided
- <u>Wastage of vaccines:</u> Countries are expected to plan for a maximum of 50% wastage rate for a lyophilized vaccine in 10 or 20-dose vial; 25% for a liquid vaccine in a10 or 20-dose vial; 10% for any vaccine (either liquid or lyophilized) in a 2-dose vial, 5% for any vaccine in 1 dose vial liquid.
- Buffer stock: The buffer stock is recalculated every year as 25% the current vaccine requirement
- Anticipated vaccines in stock at start of year 2009: It is calculated by counting the current balance of vaccines in stock, including the balance of buffer stock. Write zero if all vaccines supplied for the current year (including the buffer stock) are expected to be consumed before the start of next year. Countries with very low or no vaccines in stock must provide an explanation of the use of the vaccines.
- <u>AD syringes:</u> A wastage factor of 1.11 is applied to the total number of vaccine doses requested from the Fund, <u>excluding</u> the wastage of vaccines.
- Reconstitution syringes: it applies only for lyophilized vaccines. Write zero for other vaccines.
- <u>Safety boxes:</u> A multiplying factor of 1.11 is applied to safety boxes to cater for areas where one box will be used for less than 100 syringes

Table 7: Wastage rates and factors

Vaccine wastage rate	5%	10%	15%	20%	25%	30%	35%	40%	45%	50%	55%	60%
Equivalent wastage factor	1.05	1.11	1.18	1.25	1.33	1.43	1.54	1.67	1.82	2.00	2.22	2.50

3.3 Confirmed/revised request for injection safety support for the year 2009

Table 8: Estimated supplies for safety of vaccination for the next two years with ...No injection support ... (Use one table for each vaccine BCG, DTP, measles and TT, and number them from 8a, 8b, 8c, etc. Please use same targets as in Table 5)

		Formula	For year 200
	Infants vaccinated/to be vaccinated with 1st dose		
Α	ofDTP-HepB (new vaccine)		1
[Percentage of vaccines requested from The		
	Vaccine Fund taking into consideration the		1
В	Financial Sustainability Plan	%	1
С	Number of doses per child	T	1
D	Number of doses	A x Bx C	
Ε	Estimated wastage factor	(see list in table 3)	
F	Number of doses (incl. Wastage)	A x C x E x B/100	
G	Vaccines buffer stock	F x 0.25	
	Anticipated vaccines in stock at start of year		
Н	(including balance of buffer stock)		1
ī	Total vaccine doses requested	F + G - H	
J	Number of doses per vial		
Κ	Number of AD syringes (+10% wastage)	$(D+G-H) \times 1.1$	11
L	Reconstitution syringes(+10% wastage)	I/J x 1.11	
М	Total safety boxes (+10% of extra need)	(K+L)/100 x 1.	11

f quantity of current request differs from the GAVI letter of approval, please present the ustification for that difference.						

4. Health Systems Strengthening (HSS)

This section only needs to be completed by those countries that have received approval for their HSS proposal. This will serve as an inception report in order to enable release of funds for 2009. Countries are therefore asked to report on activities in 2007.

Health Systems Support started in: _2008								
Current Health Systems Support will end in:2013								
Funds received in 2007:	Yes If yes, date received: If Yes, total amount:							
Funds disbursed to date: Balance of installment left:	,	US\$						
Requested amount to be dis	bursed for 2009	US\$						
Are funds on-budget (reflect If not, why not? How will it be								
Not applicable as no suppor	t for HSS in 2007							
Please provide a brief narrate whether funds were disburse (especially impacts on health encountered and solutions for would like GAVI to know about the solution of the solut	ed according to the im h service programs, no ound or proposed, and out. More detailed infor	plementation plan, maj tably the immunization any other salient infor mation on activities su	ior accomplishments program), problems mation that the country ch as whether activities					

Are any Civil Society Organizations involved in the implementation of the HSS proposal? If so, describe their participation?

One of the support component of the proposal is to strengthen the capacity of Village Health Worker (VHW) in Bhutan. In order to monitor the progress status, a committee called HSCC or PCM which comprise of members from civil society.

In case any change in the implementation plan and disbursement schedule as per the proposal is requested, please explain in the section below and justify the change in disbursement request. More detailed breakdown of expenditure can be provided in Table 9.

Not applicable as no support fro HSS in 2007

Please attach minutes of the Health Sector Coordinating Committee meeting(s) in which fund disbursement and request for next tranche were discussed. Kindly attach the latest Health Sector Review Report and audit report of the account HSS funds are being transferred to. This is a requirement for release of funds for 2009.

Table 9. HSS Expenditure in 2007 in expenditure on HSS activities and request for 2009 (In case there is a change in the 2009 request, please justify in the narrative above)

Area for support	2007 (Expenditure)	2007 (Balance)	2009 (Request)
Activity costs			
Objective 1			
Activity 1.1			
Activity 1.2			
Activity 1.3			
Activity 1.4			
Objective 2			
Activity 2.1			
Activity 2.2			
Activity 2.3			
Activity 2.4			
Objective 3			
Activity 3.1			
Activity 3.2			
Activity 3.3			
Activity 3.4			
Support costs			
Management costs			
M&E support costs			
Technical support			
TOTAL COSTS			

Table 10. HSS Activities in 2007						
Major Activities	2007					
Objective 1:						
Activity 1.1:						
Activity 1.2:						
Activity 1.3:						
Activity 1.4:						
Objective 2:						
Activity 2.1:						
Activity 2.2:						
Activity 2.3:						
Activity 2.4:						
Objective 3:						
Activity 3.1:						
Activity 3.2:						
Activity 3.3:						
Activity 3.4:						

¹ If baseline data is not available indicate whether baseline data collection is planned and when ² Important for easy accessing and cross referencing

5. Checklist

Checklist of completed form:

Form Requirement:	Completed	Comments
Date of submission		
Reporting Period (consistent with previous calendar year)		
Government signatures		
ICC endorsed		
ISS reported on		
DQA reported on		
Reported on use of Vaccine introduction grant		
Injection Safety Reported on		
Immunisation Financing & Sustainability Reported on (progress against country IF&S indicators)		
New Vaccine Request including co-financing completed and Excel sheet attached		
Revised request for injection safety completed (where applicable)		
HSS reported on		
ICC minutes attached to the report		
HSCC minutes, audit report of account for HSS funds and annual health sector evaluation report attached to report		

ICC/HSCC comments:

6.

Comments